

**BOARD OF COUNTY COMMISSIONERS  
AGENDA ITEM SUMMARY**

Meeting Date: June 21, 2006

Bulk Item: Yes X No     

Division: Budget & Finance

Department: Office of Management & Budget

Staff Contact Person: Salvatore R. Zappulla

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**AGENDA ITEM WORDING:** Approval of an Interlocal Agreement between Monroe County and The City of Marathon for Municipal Service Taxing Unit (MSTU) funds. The County and the City desire to put in place procedures for the expenditure reimbursement of the funds collected from the MSTU pursuant to Ordinance 35-2002, as amended by Ordinance 17-2003 and any ordinance affecting the MSTU for the Marathon area.

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**ITEM BACKGROUND:** The FCAA and City of Marathon entered into an interlocal agreement on October 25, 2005 which authorized the City of Marathon to take full responsibility and obligation for the sewerage and wastewater treatment for the City of Marathon.

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**PREVIOUS RELEVANT BOCC ACTION:**

At the May 2006 meeting the Board tabled the agenda item regarding the repeal of the Marathon MSTU.

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**CONTRACT/AGREEMENT CHANGES:** N/A

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**STAFF RECOMMENDATIONS:** Approval

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**TOTAL COST:** -0-

**BUDGETED:** Yes      No      N/A

**COST TO COUNTY:** -0-

**SOURCE OF FUNDS:**                                     

**REVENUE PRODUCING:** Yes      No      N/A **AMOUNT PER MONTH**      **Year**     

**APPROVED BY:** County Atty.      OMB/Purchasing      Risk Management     

**DIVISION DIRECTOR APPROVAL:**

  
Salvatore R. Zappulla

**DOCUMENTATION:** Included      Not Required      To Follow     

**DISPOSITION:**                                     

**AGENDA ITEM #**

**INTERLOCAL AGREEMENT  
BETWEEN  
MONROE COUNTY  
AND  
THE CITY OF MARATHON  
FOR MSTU FUNDS**

THIS INTERLOCAL AGREEMENT (Agreement) is entered into on the \_\_\_\_ day of \_\_\_\_\_, 2006, pursuant to Sec. 163.01, FS., by and between Monroe County (County), a political subdivision of the State of Florida, and the City of Marathon (City), a municipal corporation of the State of Florida.

**WITNESSETH:**

WHEREAS, County is authorized by Florida Statute Sec. 125.01(1) to provide, assist in providing, and fund centralized wastewater treatment systems; and

WHEREAS, City is empowered by Florida Statute Sec. 166.021 to render municipal services which includes wastewater treatment; and

WHEREAS, the Florida Keys Aqueduct Authority (FKAA), an independent special district, was given the authority by Chapter 98-519 Laws of Florida to treat wastewater throughout Monroe County, prior to the City's existence; and

WHEREAS, Chap. 99-395, Sec. 6, Laws of Florida, and the County's Comprehensive Plan require that certain wastewater treatment levels be achieved within Monroe County by the year 2010, which levels can best be achieved by central wastewater treatment systems; and

WHEREAS, on November 19, 2003, the FKAA and County entered into an inter-local agreement providing for administration of ad valorem taxes collected through several MSTU's including an MSTU for the area coordinated with the boundaries of the City; and

WHEREAS, by interlocal agreement dated October 25, 2005, between City and FKAA, the City has been granted permission by FKAA to design, construct, and operate, wastewater treatment systems for the City; and

WHEREAS, the County and the City desire to put in place procedures for the expenditure and reimbursement of the funds collected from the MSTU;

NOW, THEREFORE, IN CONSIDERATION OF the mutual covenants and promises set forth below, the parties agree as follows:

1. **FUNDING.** The County shall reimburse to City, pursuant to Section 2 below, such funds as are collected from the Marathon MSTU pursuant to Ordinance 35-2002, as amended by Ordinance 17-2003 and any ordinance affecting the MSTU for the Marathon area. The funds shall be applied first to obligations of County to FKAA and to the County's administrative and salary costs related to the administration, planning and design and development of the wastewater project(s) for the Marathon area.

2. **REIMBURSEMENT AND SCOPE OF SERVICES.** The City shall utilize those funds described in Paragraph 1 for the administration, planning and development of the Marathon wastewater project. Commencing on the effective date of this agreement, the County shall reimburse to the City properly invoiced and documented expenditures directly related to the City's wastewater project(s). The City shall submit this documentation to the County Senior

Administrator, Sewer Projects (hereafter designated as the CSA) describing the services performed. The submission must be in a form satisfactory to the CSA and Clerk of the Circuit Court (Clerk). If the CSA approves the submission, she shall forward the same to the Clerk. If the CSA or the Clerk determine that the submission is unacceptable, either of them shall return it to the City in writing with a written description of the deficiency(ies). The City must establish fiscal control and fund accounting procedures that comply with generally accepted government accounting principles, satisfactory to the Clerk, in order to assure that the funds provided to the City are spent for the purposes set forth in this agreement. All City financial records pertaining to this Agreement must be made available, upon request, to the Clerk, an auditor employed by the County or the State of Florida. The records must be retained by the City for five years following the receipt by the City of its last payment pursuant to this Agreement. Any funds transferred by the County to the City under this Agreement that are determined by the Clerk, an auditor employed by the County or employed by the State to have been spent on a purpose not contemplated by this agreement must be paid back to the County with interest calculated pursuant to Sec. 55.03(1), FS, from the date the auditor determines the funds were expended for a purpose not authorized by this agreement. The City agrees to provide the Clerk with quarterly status reports concerning the expenditure of these funds in sufficient detail to demonstrate compliance with the provisions of this agreement.

3. **RECORDS – ACCESS AND AUDITS.** City shall maintain adequate and complete records for a period of five years after termination of this Agreement. The State, the County, their officers, employees, agents and contractors shall have access to City's books, records, and documents related to this Agreement upon request. The access to and inspection of such books, records, and documents by the aforementioned government representatives shall occur at any reasonable time.

4. **RELATIONSHIP OF PARTIES.** City is, and shall be an independent contractor and not an agent or servant of the County. City shall exercise control, direction, and supervision over the means and manner that its personnel, contractors and volunteers perform the work for which purpose this Agreement is entered. City shall have no authority whatsoever to act on behalf and/or as agent for the County in any promise, agreement or representation other than specifically provided for in this Agreement. The County shall at no time be legally responsible for any negligence on the part of City, its employees, agents or volunteers resulting in either bodily or personal injury or property damage to any individual, property or corporation.

5. **TAXES.** City must pay all taxes and assessments, if any, including any sales or use tax, levied by any government agency with respect to City's operations related to this agreement.

6. **INSURANCE.** The parties to this agreement stipulate that each is a state governmental agency as defined by Florida Statutes and represents to the other that it has purchased suitable Public Liability, Vehicle Liability, and Workers' Compensation insurance, or is self-insured, in amounts adequate to respond to any and all claims under federal or state actions for civil rights violations, which are not limited by Florida Statutes Section 768.28 and Chapter 440, as well as any and all claims within the limitations of Florida Statutes Section 768.28 and Chapter 440, arising out of the activities governed by this agreement.

To the extent allowed by law, each party shall be responsible for any acts of negligence on the part of its employees, agents, contractors, and subcontractors and shall defend, indemnify and hold the other party harmless from all claims arising out of such actions.

City agrees to keep in full force and effect the required insurance coverage during the term of this Agreement. If the insurance policies originally purchased which meet the requirements of this lease are canceled, terminated or reduced in coverage, then City must immediately substitute complying policies so that no gap in coverage occurs. Copies of current policy certificates shall be filed with the County whenever acquired or amended.

7. **HOLD HARMLESS.** To the extent allowed by law, City is liable for and must fully defend, release, discharge, indemnify and hold harmless the County, the members of the County Commission, County officers and employees, County agents and contractors, and the Sheriff's Office, its officers and employees, from and against any and all claims, demands, causes of action, losses, costs and expenses of whatever type - including investigation and witness costs and expenses and attorneys' fees and costs - that arise out of or are attributable to City's operations in connection with this Agreement except for those claims, demands, damages, liabilities, actions, causes of action, losses, costs and expenses that are the result of the sole negligence of the County. City's purchase of the insurance required under this Agreement does not release or vitiate its obligations under this paragraph. City does not waive any of its sovereign immunity rights including but not limited to those expressed in Section 768.28, Florida Statutes.

8. **NON-DISCRIMINATION.** City and County agree that there will be no discrimination against any person, and it is expressly understood that upon a determination by a court of competent jurisdiction that discrimination has occurred, this Agreement automatically terminates without any further action on the part of any party, effective the date of the court order. City and County agree to comply with all Federal and Florida statutes, and all local ordinances, as applicable, relating to nondiscrimination. These include but are not limited to: 1) Title VI of the Civil Rights Act of 1964 (PL 88-352) which prohibits discrimination on the basis of race, color or national origin; 2) Title IX of the Education Amendment of 1972, as amended (20 USC ss. 1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; 3) Section 504 of the Rehabilitation Act of 1973, as amended (20 USC s. 794), which prohibits discrimination on the basis of handicaps; 4) The Age Discrimination Act of 1975, as amended (42 USC ss. 6101- 6107) which prohibits discrimination on the basis of age; 5) The Drug Abuse Office and Treatment Act of 1972 (PL 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; 6) The Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (PL 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; 7) The Public Health Service Act of 1912, ss. 523 and 527 (42 USC ss. 690dd-3 and 290ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; 8) Title VIII of the Civil Rights Act of 1968 (42 USC s. et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; 9) The Americans with Disabilities Act of 1990 (42 USC s. 1201 Note), as maybe amended from time to time, relating to nondiscrimination on the basis of disability; 10) Monroe County Code Ch. 13, Art. VI, prohibiting discrimination on the bases of race, color, sex, religion, disability, national origin, ancestry, sexual orientation, gender identity or expression, familial status or age; and 11) any other nondiscrimination provisions in any Federal or state statutes which may apply to the parties to, or the subject matter of, this Agreement.

9. **GOVERNING LAW, VENUE, INTERPRETATION, COSTS, AND FEES.** This Agreement shall be governed by and construed in accordance with the laws of the State of Florida applicable to contracts made and to be performed entirely in the State. In the event that any cause of action or administrative proceeding is instituted for the enforcement or interpretation of this Agreement, the County and City agree that venue shall lie in the appropriate court or before the appropriate administrative body in Monroe County, Florida. The County and City agree that, in the event of conflicting interpretations of the terms or a term of this Agreement by or between any of them the issue shall be submitted to mediation prior to the institution of any other administrative or legal proceeding. Mediation proceedings initiated and conducted pursuant to this Agreement shall be in accordance with the Florida Rules of Civil Procedure and usual and customary procedures required by the circuit court of Monroe County. This Agreement is not subject to arbitration.

10. **SEVERABILITY.** If any term, covenant, condition or provision of this Agreement (or the application thereof to any circumstance or person) shall be declared invalid or unenforceable to any extent by a court of competent jurisdiction, the remaining terms, covenants, conditions and provisions of this Agreement, shall not be affected thereby; and each remaining term, covenant, condition and provision of this Agreement shall be valid and shall be enforceable to the fullest extent permitted by law unless the enforcement of the remaining terms, covenants, conditions and

provisions of this Agreement would prevent the accomplishment of the original intent of this Agreement. The County and City agree to reform the Agreement to replace any stricken provision with a valid provision that comes as close as possible to the intent of the stricken provision.

11. **ATTORNEY'S FEES AND COSTS.** The County and City agree that in the event any cause of action or administrative proceeding is initiated or defended by any party relative to the enforcement or interpretation of this Agreement, the prevailing party shall be entitled to reasonable attorney's fees, court costs, investigative, and out-of-pocket expenses, as an award against the non-prevailing party, and shall include attorney's fees, courts costs, investigative, and out-of-pocket expenses in appellate proceedings.

12. **BINDING EFFECT.** The terms, covenants, conditions, and provisions of this Agreement shall bind and inure to the benefit of the County and City and their respective legal representatives, successors, and assigns.

13. **AUTHORITY.** Each party represents and warrants to the other that the execution, delivery and performance of this Agreement have been duly authorized by all necessary County and Municipal action, as required by law.

14. **CLAIMS FOR FEDERAL OR STATE AID.** City and County agree that each shall be, and is, empowered to apply for, seek, and obtain federal and state funds to further the purpose of this Agreement; provided that all applications, requests, grant proposals, and funding solicitations shall be approved by each party prior to submission.

15. **ADJUDICATION OF DISPUTES OR DISAGREEMENTS.** County and City agree that all disputes and disagreements shall be attempted to be resolved by meet and confer sessions between representatives of each of the parties. If no resolution can be agreed upon within 30 days after the first meet and confer session, the issue or issues shall be discussed at a public meeting of the Board of County Commissioners. If the issue or issues are still not resolved to the satisfaction of the parties, then any party shall have the right to seek such relief or remedy as may be provided by this Agreement or by Florida law.

16. **COOPERATION.** In the event any administrative or legal proceeding is instituted against either party relating to the formation, execution, performance, or breach of this Agreement, County and City agree to participate, to the extent required by the other party, in all proceedings, hearings, processes, meetings, and other activities related to the substance of this Agreement or provision of the services under this Agreement. County and City specifically agree that no party to this Agreement shall be required to enter into any arbitration proceedings related to this Agreement.

17. **COVENANT OF NO INTEREST.** County and City covenant that neither presently has any interest, and shall not acquire any interest, which would conflict in any manner or degree with its performance under this Agreement, and that only interest of each is to perform and receive benefits as recited in this Agreement.

18. **CODE OF ETHICS.** County agrees that officers and employees of the County recognize and will be required to comply with the standards of conduct for public officers and employees as delineated in Section 112.313, Florida Statutes, regarding, but not limited to, solicitation or acceptance of gifts; doing business with one's agency; unauthorized compensation; misuse of public position, conflicting employment or contractual relationship; and disclosure or use of certain information.

19. **NO SOLICITATION/PAYMENT.** The County and City warrant that, in respect to itself, it has neither employed nor retained any company or person, other than a bona fide employee working solely for it, to solicit or secure this Agreement and that it has not paid or agreed to pay any person, company, corporation, individual, or firm, other than a bona fide employee working solely

for it, any fee, commission, percentage, gift, or other consideration contingent upon or resulting from the award or making of this Agreement. For the breach or violation of the provision, the City agrees that the County shall have the right to terminate this Agreement without liability and, at its discretion, to offset from monies owed, or otherwise recover, the full amount of such fee, commission, percentage, gift, or consideration.

20. **PUBLIC ACCESS.** The County and City shall allow and permit reasonable access to, and inspection of, all documents, papers, letters or other materials in its possession or under its control subject to the provisions of Chapter 119, Florida Statutes, and made or received by the County and City in conjunction with this Agreement; and the County shall have the right to unilaterally cancel this Agreement upon violation of this provision by City.

21. **NON-WAIVER OF IMMUNITY.** Notwithstanding the provisions of Sec. 786.28, Florida Statutes, the participation of the County and the City in this Agreement and the acquisition of any commercial liability insurance coverage, self-insurance coverage, or local government liability insurance pool coverage shall not be deemed a waiver of immunity to the extent of liability coverage, nor shall any contract entered into by the County be required to contain any provision for waiver.

22. **PRIVILEGES AND IMMUNITIES.** All of the privileges and immunities from liability, exemptions from laws, ordinances, and rules and pensions and relief, disability, workers' compensation, and other benefits which apply to the activity of officers, agents, or employees of any public agents or employees of the County, when performing their respective functions under this Agreement within the territorial limits of the County shall apply to the same degree and extent to the performance of such functions and duties of such officers, agents, volunteers, or employees outside the territorial limits of the County.

23. **LEGAL OBLIGATIONS AND RESPONSIBILITIES.** Non-Delegation of Constitutional or Statutory Duties. This Agreement is not intended to, nor shall it be construed as, relieving any participating entity from any obligation or responsibility imposed upon the entity by law except to the extent of actual and timely performance thereof by any participating entity, in which case the performance may be offered in satisfaction of the obligation or responsibility. Further, this Agreement is not intended to, nor shall it be construed as, authorizing the delegation of the constitutional or statutory duties of the County, except to the extent permitted by the Florida constitution, state statute, and case law.

24. **NON-RELIANCE BY NON-PARTIES.** No person or entity shall be entitled to rely upon the terms, or any of them, of this Agreement to enforce or attempt to enforce any third-party claim or entitlement to or benefit of any service or program contemplated hereunder, and the County and the City agree that neither the County nor the City or any agent, officer, or employee of either shall have the authority to inform, counsel, or otherwise indicate that any particular individual or group of individuals, entity or entities, have entitlements or benefits under this Agreement separate and apart, inferior to, or superior to the community in general or for the purposes contemplated in this Agreement.

25. **ATTESTATIONS.** CITY agrees to execute such documents as the County may reasonably require, to include a Public Entity Crime Statement, an Ethics Statement, and a Drug-Free Workplace Statement.

26. **NO PERSONAL LIABILITY.** No covenant or agreement contained herein shall be deemed to be a covenant or agreement of any member, officer, agent or employee of Monroe County in his or her individual capacity, and no member, officer, agent or employee of Monroe County shall be liable personally on this Agreement or be subject to any personal liability or accountability by reason of the execution of this Agreement.

27. **EXECUTION IN COUNTERPARTS.** This Agreement may be executed in any number of counterparts, each of which shall be regarded as an original, all of which taken together shall constitute one and the same instrument and any of the parties hereto may execute this Agreement by signing any such counterpart.

28. **SECTION HEADINGS.** Section headings have been inserted in this Agreement as a matter of convenience of reference only, and it is agreed that such section headings are not a part of this Agreement and will not be used in the interpretation of any provision of this Agreement.

29. **TERMINATION.** County may treat City in default and terminate this Agreement immediately, without prior notice, upon failure of City to comply with any provision related to compliance with all laws, rules and regulations. This Agreement may be terminated by County due to breaches of other provisions of this Agreement if, after written notice of the breach is delivered to City, City does not cure the breach within 7 days following delivery of notice of breach. The County may terminate this Agreement upon giving sixty (60) days prior written notice to City. Any waiver of any breach of covenants herein contained shall not be deemed to be a continuing waiver and shall not operate to bar either party from declaring a forfeiture for any succeeding breach either of the same conditions or covenants or otherwise.

30. **ASSIGNMENT.** City may not assign this Agreement or assign or subcontract any of its obligations under this Agreement without the approval of the County's Board of County Commissioners. All the obligations of this Agreement will extend to and bind the legal representatives, successors and assigns of City and County.

31. **SUBORDINATION.** This Agreement is subordinate to the laws and regulations of the United States, the State of Florida, and the County, whether in effect on commencement of this Agreement or adopted after that date.

32. **INCONSISTENCY.** If any item, condition or obligation of this Agreement is in conflict with other items in this Agreement, the inconsistencies shall be construed so as to give meaning to those terms which limit the County's responsibility and liability.

33. **ETHICS CLAUSE.** City warrants that it has not employed, retained or otherwise had act on its behalf any former County officer or employee subject to the prohibition of Section 2 of ordinance No. 010-1990 or any County officer or employee in violation of Section 3 of Ordinance No. 010-1990. For breach or violation of this provision, the County may, in its discretion, terminate this Agreement without liability and may also, in its discretion, deduct from the Agreement or purchase price, or otherwise recover, the full amount of any fee, commission, percentage, gift or consideration paid to the former County officer or employee.

34. **CONSTRUCTION.** This Agreement has been carefully reviewed by City and the County. Therefore, this Agreement is not to be construed against any party on the basis of authorship.

35. **NOTICES.** Notices in this Agreement, unless otherwise specified, must be sent by certified mail to the following:

County:  
County Administrator  
1100 Simonton Street

Key West, FL 33040

CITY  
City Manager  
10045-55 Overseas Highway

Marathon, FL 33050

36. FULL UNDERSTANDING. This Agreement is the parties' final mutual understanding. It replaces any earlier agreements or understandings, whether written or oral. This Agreement cannot be modified or replaced except by another written and signed agreement.

IN WITNESS WHEREOF, the parties hereto have set their hands and seals the day and year first above written.

BOARD OF COUNTY COMMISSIONERS  
OF MONROE COUNTY, FLORIDA

By: \_\_\_\_\_

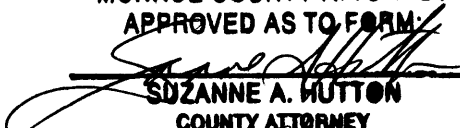
Mayor/Chairperson

(SEAL)

Danny L. Kolhage, Clerk

By: \_\_\_\_\_  
Deputy Clerk

MONROE COUNTY ATTORNEY  
APPROVED AS TO FORM:

  
SUZANNE A. HUTTON  
COUNTY ATTORNEY  
Date 6/28/06

CITY OF MARATHON

By: \_\_\_\_\_  
Mayor/Chairperson

(SEAL)  
ATTEST:

By: \_\_\_\_\_  
Clerk



## **EXHIBIT A**

### **MARATHON MUNICIPAL SERVICE TAXING UNIT AREA**

All of the incorporated municipal limits of the City of Marathon, Florida. Extending from the east end of the 7-Mile Bridge through Grassy Key and generally bounded on the west by Knight Key Channel, on the east by Tom's Harbor Channel, on the north by Florida Bay, and on the south by the Atlantic Ocean (approximate Mile Marker 47 to Mile Marker 60);

LESS AND EXCEPT, Little Venice Wastewater District Service Area which includes the area described as bounded by US Highway 1 on the northwest and by the Atlantic Ocean on the southeast from Vaca Cut to 95' Street along the western side of the Marathon Airport (for purposes of clarification, the Little Venice Wastewater District Service Area includes the areas as described bounded by US Highway 1 on the northwest and by the Atlantic Ocean on the southeast from Vaca Cut to the western boundary of Buttonwood Acres Subdivision according to Plat Book 04, at Page 160, Public Records Monroe County, Florida, and includes all parcels abutting 95" Street); and also

LESS AND EXCEPT, beginning at the point of intersection of the north right-of-way line of US Highway One with the southeast corner of the Marathon Airport, then commencing northerly along the easterly border of the Marathon Airport to the intersection of the south right-of-way line of 6' Avenue (Airport Boulevard), then commencing northerly to the intersection of the north right-of-way line of 6' Avenue (Airport Boulevard) and the southwest corner of the plat of Stirrup Key Bight (as recorded in Plat Book 3, at Page 168 of the Public Records of Monroe County, Florida), then continuing northerly along the west line of the plat of Stirrup Key Bight to the shoreline of Florida Bay, then easterly following the shoreline of Florida Bay to the intersection of the east right-of-way line of 113' Street (Margaret Avenue) to the intersection of 1\* Street (Chester Street), then westerly along 1\* Street (Chester Street) to the intersection of Key Colony Drive, then southerly along Key Colony Drive to the intersection of the north right-of-way line of US Highway One, then westerly along the north right-of-way line of US Highway One to the intersection of the west right-of-way line of 107' Street (Industrial Avenue), then continuing westerly along the north right-of-way line of US Highway One a distance of approximately 60 feet to the point of beginning herein described (sometimes referred to as the "Little Venice Expanded Service Area").